

DEPARTMENT OF VETERANS AFFAIRS
Justification and Approval
For
Other Than Full and Open Competition

1. **Contracting Activity:** Network Contract Office 10 (NCO 10), Louis Stokes Cleveland VAMC
Purchase Request Number: 541-14-2-5986-0015.
2. **Nature and/or Description of the Action Being Processed:** Project No: 541-14-101-"Expand and Renovate Nuclear Medicine and Radiology". Project is to renovate approximately 18,600 sf for Nuclear Medicine patient care and Radiology staff offices. The project includes alterations to architectural walls and finishes, mechanical, piping, electrical work, electrical and plumbing (MEP) systems. This will be awarded as a Firm-Fixed Price Construction Contract, competed through the Invitation for Bid (IFB) process.
3. **Description of Supplies/Services Required to Meet the Agency's Needs:** Wade Park has been implementing a centralized access control/security system manufactured by LENEL which meets all of the Federal security guidelines. Lenel was selected after extensive investigation of the facility needs, and of the products available. A sole source justification was submitted previously which facilitated the initial purchase of the LENEL system through the GSA federal supply schedule. The LENEL system is currently operational and requires Lenel field panels to be installed on each subsequent project where there is a need for access controls, and CCTV. The LENEL panels and software are proprietary and are the only portion of the system that needs to be sole sourced. All of the devices such as servers, storage devices, PIV/HID cards, HID card readers, security cameras, panic buttons which tie into the Lenel system can be purchased with full and open competition. This system needs to remain a single access control/security system. Police Services was impacted and would be again if they had to monitor and maintain several separate security systems and their ability to protect veterans and employees would be significantly decreased. The estimated value of the LENEL system requirements for this project is \$██████████.
4. **Statutory Authority Permitting Other than Full and Open Competition:** The product is being procured under the authority of 41 U.S.C. 253 (c) (1), FAR Part 6.302-1 (a) (2).

 - (X) (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1;
 - () (2) Unusual and Compelling Urgency per FAR 6.302-2;
 - () (3) Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per FAR 6.302-3;
 - () (4) International Agreement per FAR 6.302-4
 - () (5) Authorized or Required by Statute FAR 6.302-5;
 - () (6) National Security per FAR 6.302-6;
 - () (7) Public Interest per FAR 6.302-7;
5. **Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority).** It was found that LENEL access control software allows for easy integration of our existing panic alarm, fire alarm, and medical gas alarms at Wade Park. LENEL access control field panels are non-windows based, and can seamlessly integrate with the existing HID

card readers and mag-locks reusing the wiring infrastructure already in place. Having non windows based field panels will benefit in several ways; there is no need for a large processor on board to continuously run windows, energy consumption is less without the un-needed processing power, the cost of the windows based panels are almost one and a half times as expensive. LENEL also integrates with all of our existing cameras. The LENEL software makes these camera feeds capable of analytic controls, smart functions, (i.e. object left behind, door is left open, traffic direction in a corridor). All of these features are offered through LENEL at one fifth the cost of comparable competitors. LENEL then offers one easy to use interface for police dispatchers to monitor with all systems displayed in one easy location. For those reasons this system has been purchased and installed in the facility. The LENEL security system is essential to the Government's requirements, thereby precluding consideration of a product manufactured by another company.

6. **Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:** This procurement will be competed and synopsized through Fed Biz Ops (www.fbo.gov) as an Invitation for Bid (IFB) and will indicate the requirement for brand name specification regarding the Lenel system. Since the construction contract is being awarded as a firm fixed price contract through competitive sealed bidding, the bidders are incentivized to locate the supplier that will provide the item at the most economical price.
7. **Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable:** It is anticipated that two (2) or more bids will be received through the sealed bidding process. If two (2) or more bids are received the cost of the entire project will be considered fair and reasonable to the government based on competition.
8. **Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:** Market Research was conducted via contacting the following people.
 - Software House – S2
 - Sales Rep: Christine Longville (440) 394-2002
 - This is a primary competitor to Lenel in Access Controls. The field panels are Windows software based meaning they have more capabilities but are not needed and are too costly to justify. Also panels running Windows are more prone to failure.
 - Verint by Nextiva
 - Sales Rep: Larry Butsch (513) 759-2002
 - This is a primary competitor to Lenel in video and is the forefront leader in the technology of analytics. This system is compatible with the Lenel access control software but is five times more expensive than the video software solution of Lenel. The facts that the product lacks local installers and is significantly more expensive than Lenel are the deciding factors in this decision.
 - NAVCO was also asked for information which is a supplier of the Verint solution.
9. **Any Other Facts Supporting the Use of Other than Full and Open Competition:** None. See Item 5 above.
10. **Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:** See Section 8 above.
11. **A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:** See section 6 above.

- 12. Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

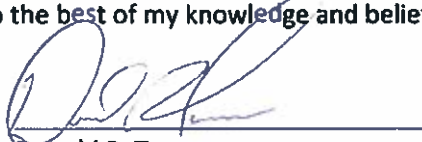


Daniel W. Ramer
Chief, Architecture and Design
Louis Stokes Cleveland VAMC

1/23/14
Date

13. Approvals in accordance with FAR 6.304

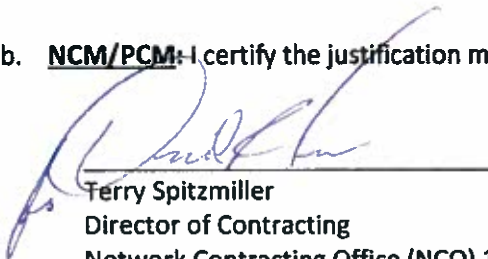
- a. **Contracting Officer's Certification:** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.



Donald P. Tam
Contracting Officer
Network Contracting Office (NCO) 10

5-16-14
Date

- b. **NCM/PCM:** I certify the justification meets requirements for other than full and open competition.



Terry Spitzmiller
Director of Contracting
Network Contracting Office (NCO) 10

5-16-14
Date